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OF	12
CAREN ANDERS	13 (No Exhibits)
D. 1 27 2040	14
DATE TAKEN: Friday, December 27, 2019 TIME: 1:01 p.m 2:43 p.m.	15
PLACE: Office of General Counsel	16
117 West Duval Street,	17   18
Suite 480 Jacksonville, Florida	19
Jacksonvine, Florida	20
REPORTED BY: Heather M. Thomas,	21
Court Reporter	22
	23
	24
	25
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1 APPEARANCES FOR CITY OF JACKSONVILLE:	1 MR. NINS: This recorded interview is being
2 STEPHEN J. POWELL, ESQUIRE	2 conducted at the Office of General Counsel
SONYA HARRELL, ESQUIRE  3 ADINA TEODORESCU, ESQUIRE	3 City of Jacksonville. Today is December 27th,
Office of General Counsel	4 2019, and the time by my phone is 1:01 p.m.
4 117 West Duval Street, Suite 480	5 I'm Investigator Derronne Nins. I'm employed
Jacksonville, FL 32202 5	<ul> <li>by the Office of Inspector General with the</li> <li>City of Jacksonville. The Office of Inspector</li> </ul>
6	8 General is assisting the Office of General Counsel
7 APPEARANCES FOR OFFICE OF INSPECTOR GENERAL: 8 DERRONNE L. NINS, INVESTIGATOR	9 with its investigation regarding Aaron Zahn, former
8 DERRONNE L. NINS, INVESTIGATOR Office of Inspector General-City of Jacksonville	10 CEO of JEA.
9 231 East Forsyth Street, Suite 470	
Jacksonville, FL 32202	11 Ms. Anders, you're being interviewed as a
	12 witness in this investigation. If at any time your
10 11	<ul> <li>witness in this investigation. If at any time your</li> <li>status as a witness changes, you will be notified.</li> </ul>
10 11 12	<ul> <li>witness in this investigation. If at any time your</li> <li>status as a witness changes, you will be notified.</li> <li>The attorneys who will be interviewing you are</li> </ul>
10 11 12 13 ALSO PRESENT: MICHAEL BASFORD, ESQUIRE	witness in this investigation. If at any time your status as a witness changes, you will be notified.  The attorneys who will be interviewing you are Stephen Powell, Adina
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10 11 12 13 ALSO PRESENT: MICHAEL BASFORD, ESQUIRE 14 15 16	<ul> <li>witness in this investigation. If at any time your</li> <li>status as a witness changes, you will be notified.</li> <li>The attorneys who will be interviewing you are</li> <li>Stephen Powell, Adina</li> <li>MS. TEODORESCU: Teodorescu.</li> </ul>
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10 11 12 13 ALSO PRESENT: MICHAEL BASFORD, ESQUIRE 14 15 16	witness in this investigation. If at any time your status as a witness changes, you will be notified.  The attorneys who will be interviewing you are Stephen Powell, Adina  MS. TEODORESCU: Teodorescu.  MR. NINS: And Sonya Harrell.  As a commissioned Notary Public in the State of Florida, I am authorized to administer oaths.  Please be advised any false statements made during
10 11 12 13 ALSO PRESENT: MICHAEL BASFORD, ESQUIRE 14 15 16 17 18 19 20	witness in this investigation. If at any time your status as a witness changes, you will be notified.  The attorneys who will be interviewing you are Stephen Powell, Adina  MS. TEODORESCU: Teodorescu.  MR. NINS: And Sonya Harrell.  As a commissioned Notary Public in the State of Florida, I am authorized to administer oaths.  Please be advised any false statements made during your interview or attempts to obstruct the Office
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1 (Pages 1 to 4)

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1	the whole truth, and nothing but the truth?	1	that we would like to explore and are exploring with
2	THE WITNESS: I do.	2	members of the senior leadership team.
3	MR. NINS: Great. Thank you, ma'am.	3	It's our understanding that you are one of
4	Have any promises, threats, or inducements of	4	those team members; is that correct?
5	any nature whatsoever been made by me in order to	5	A I am.
6	obtain your consent to this statement?	6	Q And if you would introduce just not
7	THE WITNESS: No.	7	introduce, but if you would just identify for us your
8	MR. NINS: Great.	8	position at JEA and your duties and responsibilities.
9	And do you understand this recorded interview	9	A I'm the vice president and general manager of
10	will be subject to public disclosure pursuant to	10	energy. I have responsibility for generation,
11	Public Record Law and other laws of the State of	11	transmission, and distribution of the electric power
12	Florida?	12	system.
13	THE WITNESS: I do.	13	Q That sounds like an enormous duty and
14	MR. NINS: Great. Thank you very much, ma'am.	14	overwhelming responsibility to me.
15	CAREN ANDERS,	15	A Hopefully the lights will stay on.
16	having been produced and first duly sworn as a witness,	16	Q Thank you for your effort on behalf of all of
17	testified as follows:	17	us.
18	EXAMINATION	18	Do you have any questions before we get
19	BY MR. POWELL:	19	started?
20	Q Good afternoon, Ms. Anders. I'm Steve Powell.	20	A No, sir.
21	We introduced each other or to before we got	21	Q Okay. When did you come to JEA?
22	going. I'm an attorney with the Office of General	22	A January 2nd of this year.
23	Counsel. I've been here for some time, and for the last	23	Q And where did you come from in terms of your
24	few years I've been the chief of the tort and employment	24	last employment?
25	litigation group of the office.	25	A I worked for Duke Energy in North Carolina.
	Dago 6		Dago 0
	Page 6		Page 8
1	So I'm part of a group of our lawyers who are	1	Q How long were you with Duke?
2	working on an assignment from the JEA board as of last	2	A 11 years.
3	week to investigate Mr. Zahn's tenure as CEO of JEA to	3	Q What was the occasion of your making the move
4	determine whether there are grounds that would support	4	to JEA in January?
5	the termination of his employment contract for cause.	5	A I retired from Duke and took a package to
6 7	Is that your understanding of why we're here	6	leave, and I got a call well, as I was in the process
8	today?  A It is now.	8	of that, I got a call from a recruiter asking for a
			recommendation for a candidate to fill the job that I
9 10	Q Okay. I'm sorry if it wasn't ahead of time. You are here pursuant to a rights directive by interim	9	ended up taking because the incumbent was retiring. And when I heard the responsibilities, I suggested one name
11	CEO, Melissa Dykes, which you have signed and I've	11	which was myself. So it was of interest to me.
12	signed for you. We'll make a copy and get it back to	12	Q And who was your predecessor at JEA?
13	you.	13	A Mike Brost.
14	Would you introduce your representative for	14	Q Did you have the opportunity to transition
15	our record?	15	with Mr. Brost?
16	A Yes. This is my attorney Mike Basford.	16	A We had a very brief transition. He worked
17	Q Okay. And as we discussed before we went on	17	that first couple days that I started. So January,
18	the record and actually as part of the preamble, this is	18	maybe, 2nd and 3rd or something like that.
19	a confidential investigation. Anything generated here	19	Q Have you, since coming on board, communicated
20	does need to remain within the confidence of the office.	20	with Mr. Brost about issues at JEA?
21	And you've requested a copy of the transcript. We would	21	A No.
22	ask you to keep it confidential as long as the	22	Q I apologize. I have a few irons in the fire
23	investigation is outstanding.	23	in this matter and a few people have my number. I'll
24	We have been looking into this for a little	24	try not to I'll try not to be interrupted and get
25	while now and have identified a number of areas interest	25	through this in short order.
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2 (Pages 5 to 8)

Page 9 Page 11 1 When you came in, did you meet with Mr. Zahn 1 MR. BASFORD: Catercorner. 2 2 to get acquainted? THE WITNESS: Catercorner. Thank you. 3 A I was hired by Ms. Dykes, Melissa Dykes. I 3 BY MR. POWELL: 4 4 interviewed with Melissa Dykes, and the then head of HR, Q So fair to say you were down the hall and some 5 Angie Hiers, and a peer -- a peer of mine now, Ted 5 distance from his office? 6 6 Hobson. I had two interviews with them. I did have one A Yes. You would have had to go out my office 7 7 brief meeting with Aaron Zahn just to meet him, and we to the right and then go to the dead end and go to the 8 8 had a brief discussion, but -- but I was hired by left and then you would -- you know, you would run into 9 9 Ms. Dykes. his office. 10 Q We've come to understand that the senior 10 Q What sort of things required his approval for 11 leadership, there's a large -- well, whatever the number 11 you to implement? 12 is, a dozen or so members of the senior leadership team, 12 A Fuel contracts in particular. For generation 13 but some of you don't report directly to Mr. Zahn; is 13 we buy gas and coke, petcoke, and coal, and those type 14 that correct? 14 of contracts tend to be very large dollars, and so 15 15 A That's correct. they'd often require his approval as well as the board's 16 Q You reported before Mr. Zahn's departure 16 approval. 17 17 directly to Ms. Dykes? Q Did you ever have an inability to get with 18 18 A Yes. Mr. Zahn because of his absence from the office? 19 Q The senior leadership team would meet -- the 19 A Not that I can think of. 2.0 entire team a couple of times a month; is that correct? 20 Q Did you and Mr. Zahn ever have disagreements 21 A Officially, we met as a team, I believe, just 21 over the decisions that you were asking him to approve? 22 once a month, but we had lots of other meetings where 22 23 23 there were often more than, you know, one of us there. Q How would you describe your working 24 But we had a monthly management review meeting. 24 relationship with him? 25 Q Well, since we're talking about a nice tight 25 A I think we had a good professional working Page 10 Page 12 1 1 calendar year in your case, let's -- let me just ask relationship. 2 you, with respect to Mr. Zahn, can you describe the 2 Q You've offered that you met with him 3 frequency and nature of your meetings with him during 3 frequently and others on what I think you described as 4 the time you've been with JEA? 4 the long-term strategy for JEA? 5 5 A We all sit on the same floor, so I would see A Yes. 6 him quite frequently in the hallways or, you know, at 6 Q When would -- when do you recall those 7 7 the coffee machine, that type of thing. I would only meetings beginning? 8 8 have official meetings one on one with him when I needed A I don't know exactly, but I'd say in the 9 him to approve something, to explain it. 9 spring of this year is when they started. 10 10 Sometimes we would have informal chats. And Q Can you tell me who participated in those meetings? 11 then there were the official type meetings, like I 11 12 described, the monthly meetings, board meetings where we 12 A It was the senior leadership team. McKinsey 13 would normally -- we weren't meeting, but we'd all be 13 was hired as a consultant so there were often 14 together. 14 representatives from McKinsey, and then there were some 15 I presented at the board finance and audit 15 administrative assistants. 16 committee that he was at. And then we had lots of 16 Q When you were hired into JEA, were you told 17 17 that down the road you would be offered an employment strategy meetings that we all attended as a result of 18 trying to formulate our long-term strategy. 18 contract such as the one -- employment agreement such as 19 Q I know it may seem like a mundane thing, but 19 the one that you entered into in July after the board 20 you did mention that you were on the same floor. What 20 meeting? 21 was your proximity to his office? 21 A I was not told that. 22 22 A I'm terrible with directions, but he was at Q When did that employment agreement -- when was 23 one corner and I was not quite at the --23 that first presented to you for your review and 2.4 24 Q The opposite corner? 25 A The opposite --25 A I believe it was after the board meeting that

3 (Pages 9 to 12)

Page 13 Page 15 1 approved them. 1 A Okay. 2 2 Q Did you know that they were going to be O -- without a sale, but --3 presented to the board for approval beforehand? 3 A Right. 4 A Yes. I don't believe I saw them beforehand, 4 Q -- like 50 percent recap, but nonetheless, a 5 but I knew the concept was going to be presented, and 5 major transaction change in structure, a change in 6 management -the board package comes out prior to the meeting. 6 7 Q How did the concept of these employment 7 A Yes. 8 agreements evolve? 8 -- change in ownership of the entity; correct? 9 9 A So I don't know if I have -- my memory is A That's correct. 10 fuzzy, but what -- we had various discussions about that 10 Q You said you've been through two mergers prior during -- you know, when you go for an ITN, that often to coming to JEA. Were those both in private sector 11 11 12 the people who are at risk, should it come to fruition, 12 utilities? 13 is leadership. And -- and so the concept was to give 13 A They were. 14 some protection to -- you know, to the people who needed 14 Q Have you ever worked for a public sector 15 15 to be there to do the diligence of -- that would be utility? 16 needed in order to do the ITN. 16 A I have not. 17 17 Q Well, you would be doing the diligence for the Q I know that it probably wasn't on your radar 18 ITN while you were still employed, would you not? 18 to be having to have this kind of conversation when the A You would, but the risk of -- I've been 19 19 discussions began in the spring with respect to the 2.0 through two mergers, and the main risk of who is often 20 long-term planning or a look at the long-term future of 21 not employed at the other end of it is senior leadership 21 JEA. 22 or shared services. 22 But can you remember the beginning of those MS. TEODORESCU: May I interrupt for just one 23 23 conversations or that first meeting, who set it up, what 24 second with a question? 24 happened, what was presented to kick off this process 25 25 from your perspective and as far as you were involved in Page 14 Page 16 BY MS. TEODORESCU: 1 1 it? 2 Q Did you also have a retention agreement? 2 A I believe it started with McKinsey doing 3 A I don't -- I believe -- I thought that came 3 interviews. We talked about -- we did -- I think we 4 after. 4 started with a SWOT analysis -- strength, weakness, 5 5 Q After July 23rd, you received an employment opportunities, and threats -- and we talked about the --6 agreement and a separate --6 what we saw as future trends of the business and -- and 7 A Retention agreement. 7 potential future opportunities. And then we discussed 8 8 Q -- retention agreement; is that correct? what we were allowed by means of the charter to 9 A There were two agreements. Right. 9 undertake. 10 BY MR. POWELL: 10 And we talked about potential charter 11 Q I'm sorry. I should have said the employment 11 revisions. And then we got to where we were shown a 12 12 chart that's been at several board meetings which is agreement package, because it's the employment agreement 13 13 these were the opportunities but due to Sunshine Laws and there's a retention agreement; correct? 14 A Right. 14 and Public Records Laws, it would be difficult to start 15 Q All right. And those all -- they were both 15 a new business -- or a new business opportunity with simultaneous to the board action in July; correct? 16 16 somebody being able to come in and see your business 17 17 A I believe so plan and know all your financials, and that's what 18 Q And the retention agreement is what you're 18 progressed to going to the ITN. 19 19 talking about in terms of protecting senior leadership Q Was this -- is it fair to say it was a -- the 20 in the event of what's been called a recapitalization 20 public nature of the agency was viewed as an impediment 21 event, what most people would understand to be sale; 21 to getting into some of these other business lines? 22 22 23 I'm sorry. You can have --23 Q Which would suggest that a means of addressing 24 24 A Well -that impediment would have been to have changed the 25 Q -- a recapitalization -structure and converted JEA into a private entity?

4 (Pages 13 to 16)

	Page 17		Page 19
1	A Right. And there were five scenarios that	1	A The only thing I know about Sunshine laws is
2	have been discussed, and the ITN was one of the	2	what I've learned through JEA. They were not familiar
3	scenarios.	3	to me in my prior
4	MS. HARRELL: Can I	4	Q Okay.
5	MR. POWELL: And I'm sorry. Let me just say,	5	A experience.
6	this is kind of an open process. Sonya and Adina	6	BY MR. POWELL:
7	are going to jump in to fill in where I'm not	7	Q What role did Mr. Zahn take at the outset of
8	getting it right, I'm sure, so if you don't mind,	8	your exposure to this process?
9	we are going to proceed. It'll be more efficient	9	A He was I would have said he was leading the
10	that way.	10	process. He would kick off the meetings. He would
11	THE WITNESS: That's fine.	11	interject when he had something to offer, and then the
12	MR. POWELL: Go ahead, Sonya. I'm sorry.	12	rest of it was discussions.
13	BY MS. HARRELL:	13	Q Do you recall him ever expressing his views of
14	Q I need to ask now while I'm because	14	the Public Records Law requirements of Florida and the
15	otherwise I might forget later.	15	Sunshine requirements?
16	Why would Sunshine and Public Records Laws	16	A I'm sorry. Could you ask that again? I'm not
17	have been an impediment to exploring future business?	17	clear what
18	What was your understanding of that?	18	Q Do you recall him in the process of getting
19	A So if, for example, we wanted to go into the	19	started in this, him expressing his views of Florida's
20	electric vehicle market and you develop in order to	20	Public Records Laws and our Sunshine law requirements?
21	do that, you develop a business plan and you look at	21	A I don't know if he ever expressed his views,
22	price points and you look at customer segments. And	22	but he but he did express what I just repeated to
23	normally when you do that, those records are not subject	23	you, which was that the the impediment that it could
24	to your competitor coming in and asking for them, which	24	be to starting new lines of businesses.
25	is something that my understanding of Sunshine laws,	25	Q I'm going to I'm going to pursue a line of
	Page 18		Page 20
1	all of that could have just been we could have done	1	questions here that I'm making up as I go, because I'm a
2	all that work and just turned it over to a competitor,	2	little curious.
3	and it would have been very easy for them to undercut	3	A Okay.
4	us.	4	Q Your entire career was in the private sector;
5	Q How did you why do you think that? Did	5	correct?
6	somebody tell you that?	6	A That's correct.
7	A That's my understanding of the Sunshine laws,	7	Q When you were hired into JEA, what did you
8	and we had those discussions.	8	understand your you were coming here to do?
9	Q Okay. Who did you have those discussions	9	A My job is to run the electric utility in a
10	with?	10	safe, reliable, and affordable manner.
11	A It was a strategy meeting with the leadership	11	Q Did you undertake any study or review to
12	team and yeah, and our attorney was you know, the	12	appreciate the difference between doing that in the
13	OGC attorney was there, which I guess she I don't	13	public sector versus where you had been for your career?
14	know if she's considered part of our leadership team,	14	A I did not do a study ahead of time. I did
15	but that she was also at all of these meetings.	15	talk to some people. I would say that the core
16	Q And did so who else would have been it	16	business, which is what I operate, is very similar. You
17	would have been Aaron Zahn, at the meeting?	17	know, electricity is electricity. It doesn't know what
18	A We were all there may have been someone,	18	the management structure of the company is that's
19	but I don't know. But it was the whole senior	19	running it or that's, you know, making it flow.
20	leadership team.	20	And so I'd say the core business of what I do
21	Q Okay. I just want to did you have an	21	is exactly the same here as what it was in my two prior
22	independent understanding outside of these meetings	22	companies.
23	about the effects of Sunshine laws, Public Records Laws	23	Q Well, that is almost precisely my interest
24	on JEA's ability to do to explore other avenues of	24	here. So you would agree that one of the core
25	business?	25	businesses of JEA is electricity?

5 (Pages 17 to 20)

Page 21 Page 23 1 A Absolutely. 1 money? 2 2 Q One of the other core businesses of JEA is A I have an understanding that our contribution 3 water? 3 was increased. I don't know who asked for it to be 4 A Yes. 4 5 Q I think the third core business of JEA is 5 Q Okay. How soon after you started on the job 6 6 did you receive the directive to do an evaluation of sewer? 7 7 A Yeah, I -your operations and save 15 percent or 20 percent or 8 Wastewater, excuse me. 8 whatever it was that you were asked to do? 9 A We run -- I think of water and wastewater as a 9 A That -- I don't -- so I wasn't asked -- I was 10 business together, but --10 asked to do that as a strategy, not as a go-tell. So Q All right. So two core businesses of JEA --11 11 one of --12 12 A Yes. Q What's the difference, strategy versus a 13 Q -- electricity, water and wastewater? 13 go-tell? 14 14 A And there's also chilled -- there's a chilled A So, for example, if you tell me that I need to 15 15 water system that's also part of the water business. reduce my cost, I can do it by not cutting trees. 16 Q Component of the water business. 16 That's not good for reliability, so --17 17 Q I actually understand that. A Those are the two. 18 Q All right. When you were in the private 18 A Okay. 19 19 sector, what was the -- what was the imperative -- what Q Because I handle litigation for JEA where we 20 was the degree of the imperative, I suppose, for making 20 have that sort of situation. 21 money? 21 A Okay. 22 A It was the only thing that was important, 22 Q So I get what you're talking about there. 23 other than safety. 23 A So that's an example where -- when you ask 24 Q And when you came to JEA, what impression did 24 me -- when I'm asked strategically -- if things got bad 25 you gain of the imperative of making money? 25 and we needed to cut 20 percent, I could say that I'm Page 22 Page 24 1 1 A There was not as much focus as there is in the going to take my vegetation cycle from, you know -- from 2 private sector. 2 a year and a half to two years, as an example. That 3 Q And did that make sense to you? In other 3 isn't what I'd recommend if we're doing well and I don't 4 words, did you understand that JEA is a governmental 4 need to do that. 5 5 agency as opposed to a for-profit corporation and that So there is a difference to me on what I was 6 its mission was a public one as opposed to a private 6 told to go do and what strategically I said that if I 7 7 mercenary one? needed to do it, I could do it this way. 8 8 A Can I say yes but? Q All right. Let's put it in terms of whatever 9 Q Of course, you can. You can say -- oh, by the 9 the reality was. Was the reality that you were asked 10 10 way if some of my questions are nonsensical, please feel to -- as part of a strategy, to put together what it 11 free to tell me so, and if you don't understand any of 11 would take to reduce your costs by 20 percent in your 12 12 them, tell me that as well because we're just here unit for energy? 13 13 A We had -- we were asked -- one of our trying to understand how things went from January of '19 14 to where we are today. 14 strategic options -- which I think was Option 2, but I 15 And you can appreciate the challenge there, 15 could be wrong -- was if we did nothing and we -- and 16 16 revenues decreased, what steps would we take, and that's can't you? 17 17 A The "but" is that we provide a rather large the one where we looked at cost-cutting measures and I 18 payment to the City and that is not unlike paying a 18 did put that together. 19 large payment to your shareholders. So I guess I see 19 I don't know that I was given a target of 20 the City as a shareholder, which is not that different 20 20 percent. I -- but that was generally what we were 21 from the mission that I had in the public sector. 21 aiming for. In the course of that, there were certain 22 22 Q Okay. Did you have -- were you made -- were things that we had been doing and that we did that 23 you given some understanding of or awareness that the 23 just -- like, even though I was doing them for strategy, 24 City was demanding ever increasing payments from JEA so 24 they're just good business. They made sense. They were 25 as to raise the imperative for JEA to find ways to make 25 non-consequential and so --

6 (Pages 21 to 24)

Voto take a look at what's been going on and you see ways o do things better and save some money. You do that, don't you?  A And you do that. So that's Q Whether you're in the public sector or the private sector, you do that? A Escartly. Q Okay. A Escartly. Q Okay. A A Sea. Consequences, and that during the ITN process even to thooke to do it, because now was not the right time to do them. Q And as was part of the strategy, you weren't be there are need for pour to out on the paper - 1 dd to thome. Q And save ap and of the strategy, you weren't be there are need for you to do not paper - 1 dd the perspetiables? A No. Q And given the state of affairs at JEA, was there are need for you to do not of those that greet and the others are regretables? How about that? Can we call them ergeretables? Versus no regrets and the others are regretables? A Okay. Q Okay. Do do that it is last year and yet our energy usage is just flat. So do I see a long-term problem? I do, and it's the same problem that the problem? I do, and it's the same		Page 25		Page 27
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7 (Pages 25 to 28)

## we outsource something, we could save \$5 million, and I would evaluate it and at the end of the day, I might come back with, well, I agree, but it would save \$3 million because I still need to do X, Y, and Z, and those aren't -- I can't reduce those, or with vegetation management. I could extend the -- you know. I could cut

those aren't -- I can't reduce those, or with vegetation management, I could extend the -- you know, I could cut less often, but there's a very good possibility that our suppliers, who still have crews and equipment invested in our system, would likely just raise their prices to compensate for the fact that I'm cutting less.

So those were the types of reality that I tried to put into the scenarios. Does that make sense?

MS. HARRELL: Yeah.

Q Well, of course it does. I don't -- I'm not going to pretend I completely understand it.

But did you feel as though you were being listened to?

A Absolutely.

Q And in your work with the McKinsey group, did you -- were you satisfied that the data they were using or the assumptions they were making with respect to the energy component of JEA were valid?

A So assumptions are always a range, and I would say that I thought some of their ranges were at the very aggressive end and some of them were realistic and some

we have -- we're not building them. We have a power purchase agreement for them.

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Q Okay. So there's no charter issue or structural issue that gets -- would get in the way of JEA going in that direction which is not -- would you consider that a new line of business?

A No.

Q It's just a different form of an existing line of business?

A What would be a new line of business would be doing that on a residential -- like, putting solar panels on somebody's roof. What we do right now is we have power purchase agreements for solar plants that sell to the grid. So very -- we're not -- we're dealing with a company, not with individual customers.

Q But would you -- is there anything that would prohibit JEA from dealing with individual customers?

A For solar panels? I'm honestly -- I don't know what our charter says about that.

20 Q All right. As you're moving through this 21 strategic planning process, do you recall there came a 22 time when you heard discussion of a long-term investment 23 plan for employees?

A I don't -- I don't associate the discussions with the strategy work. They were different -- I

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of them were not aggressive enough.

Q When I say valid, that's my unfortunate code for supported by data. Was -- did you feel as though these -- some of these extremely aggressive targets or criteria of McKinsey were supported by valid data?

A I guess I'd go back to my answer. There -you know, we're talking about the future. So no one
knows what it is. So there's always a range of what
scenarios could be. As an example they predicted that
solar parity would come in eight years. So in eight
years solar and storage would be cheaper than the power
plants I currently have and therefore we should retire
them

I think that's quite aggressive, but it's certainly possible. All you need is a new technology that suddenly makes that very inexpensive, and they could be right. But like I said, I have to run the system so I can't have them retiring my power plant, not building a new power plant, and counting on something that I'm not sure is realistic yet.

Q Is there anything that would prevent you today from embarking on an initiative to expand -- to add to JEA's electrical generating capability, solar?

A We have an initiative to expand today. We're building five -- five 50-megawatt solar plants. Well,

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believe they were different things, but I do recall
 talking about long-term compensation.

Q And so that -- and that makes some sense to me that the strategic planning for the business, you know, could march along independent of a long-term investment plan for employees. But was it -- was it not at least parallel that --

A They were --

Q Okay.

A We discussed them at -- at the strategy meetings that I talked about, it was discussed, but it wasn't in terms of our -- it was more an employee long-term strategy than a business long-term strategy.

Q Do you recall who was at the forefront of that discussion?

A I believe I first heard about them from Mr. Zahn.

Q Did you have any interaction, or did you do any work with McKinsey with respect to the long-term investment plan?

A No.

Q Did you ever have any involvement with the development of this long term -- this LTI?

A Are you referring to the PUP, what people call the PUP?

8 (Pages 29 to 32)

Page 33 Page 35 1 Q Well, I know that that's where it ended up. 1 A There was 2 2 I've been told it began with the letters LTI. And I am Q Do you remember how the PUP was first 3 curious as to when, in your mind, it became the PUP? 3 described to you? 4 A I don't recall them being separate. I'm 4 A The concept that I recall Mr. Zahn talking 5 not -- it's funny, because in my old life, I would have 5 about was -- what was familiar to me, which was getting 6 called it a long-term incentive. That is the 6 employees -- all employees focused on the future of the 7 7 terminology used, but -company as a business, and having an incentive that if 8 Q If I used the investment -- I think that is 8 the company grew in earnings -- earnings grew and it did 9 9 well, that that would benefit all employees. So, you it, long-term incentive. Sorry. I used investment. 10 A But I -- but I only remember it being talked 10 know, a long-term incentive to invest all employees in the business of the company -- the financial business of 11 about as the PUP, the performance unit plan, or --11 12 12 Q Well, it ended up being called the long-term the company. 13 Q Invest them in -- okay. Okay. Very good. 13 performance unit plan. 14 14 A Plan, right. So was it your understanding that the 15 employees would be -- that leadership was seeking to get 15 Q Do you remember when you first heard the 16 the employees to invest their effort and their 16 acronym PUP in meetings and conversations with members 17 commitment to the agency in the long term or their 17 of the senior leadership team? 18 A I don't know the date, but it was -- we had a money? 18 19 19 A No. Their ideas and their -- their -- not to strategy meeting at Ponte Vedra, and that was the 20 invest their money, to invest their ideas and their --2.0 first -- I want to say maybe it was in the summer, but 21 in coming up with cost saving -- you know, cost-saving 21 that -- or late spring, but that was the first time I 22 initiatives or that type of investment. 22 remember hearing about it. 23 Q And did you believe that the genesis of the 23 Q I've been informed that that meeting was on 24 PUP, that that is what was -- was that your 2.4 June 11th --25 understanding, that this long-term incentive program 25 A Okay. Page 34 Page 36 Q -- of '19. 1 1 would return benefit to employees over time for their 2 A That's almost summer. 2 effort and their performance? 3 Q Well, actually not -- you're right. You're a 3 A No, for the performance of the company. So if 4 northerner, so you do different seasons. Down here it's 4 JEA did well that -- that based on the company doing 5 always summer, with the exception of December, February, 5 well, it would pay out, not on individual performance. 6 January. 6 Q Was there any explanation for how an 7 7 So early June. individual would be rewarded? 8 8 A Okay. A I never saw what the formula would be -- I've 9 Q And that was a senior leadership team off-site 9 got to say that I have a skew because I'm very familiar 10 meeting in Ponte Vedra? 10 in my private sector with these plans -- not quite like 11 A That's correct. 11 the PUP was structured, but these plans are very 12 Q Was that the first off-site SLT meeting you 12 familiar to me, and I've participated in them, not for 13 13 all employees. They're normally for leadership. participated in? 14 A We either had one before that or one after it. 14 Q Thank you. So let's go back to Duke or --15 We had two at Ponte Vedra that I recall. 15 A Exelon --Q Exelon? 16 That may have been the first one, but there 16 17 17 Α -- was my previous. Uh-huh. 18 Q Okay. And so you -- but you think it was at 18 Q You're familiar in those lives with a 19 the first Ponte Vedra meeting that the PUP came into --19 long-term incentive plan; yes? 20 into the discussion? 20 A Yes. 21 A I can tell you which room I was in because the 21 Q And am I understanding you to say that the 22 meetings were in two different rooms, but I don't know 22 only participants in those were senior executives? 23 which -- I don't remember the order. I'm sorry. 23 A Not senior executives, but leaders, 24 24 Q Were there agendas for these and programs for management. And depending on your level, your -- your percentage was greater with different levels. So, for 25 these get-togethers? 25

9 (Pages 33 to 36)

	Page 37		Page 39
1	example, when I left Duke, half of my compensation was	1	people would have received, including myself I don't
2	at risk. I was paid a salary, and then equal to the	2	know I did know they were supposed to cost \$10 a PUP.
3	salary, I had 40 percent of a short-term incentive	3	I actually asked at one point. I was concerned about
4	and which was paid out yearly and 60 percent of a	4	how much I'd be expected to lay out, quite frankly, and
5	long-term incentive which was paid out after three	5	I asked, you know, what kind of commitment would be
6	years.	6	
7	Q Okay. And what sort of incentive plan existed	7	expected. And I never received an answer to that. So I didn't there was not a lot written that I saw about
8	at Duke for non non-executives? How do we want to	8	the PUPs.
9			
	so for the people at Duke for the employees for	9	Q I appreciate that. But just to and we'll
10	the people at Duke who participated in this LTI there,	10	move past and into the future here in a second.
11	how would you call them? Are they executives? Are they	11	But when this got started, in your mind this
12	a level of management? What	12	was an Aaron Zahn driven strategy?
13	A It's a level of management.	13	A That was my understanding.
14	Q Okay. And are there some in management that	14	Q All right. And you have jumped ahead to the
15	did not participate?	15	July board meeting, and I appreciate it. And you've
16	A In the long term, everyone, even all	16	indicated that along that way, it was the PUP was
17	employees participate in the short term.	17	never explained to you?
18	Q Exactly. But even some managers didn't	18	A That's correct.
19	participate in the long term; correct?	19	Q You were never informed how many units you
20	A That's correct.	20	would be eligible to purchase?
21	Q And so you had to get to some level of	21	A That's correct.
22	seniority in management to participate in the long-term	22	Q You have, I'm gathering, some recollection or
23	incentive plan at Duke?	23	new information that it was going to be \$10 a unit?
24	A Yes.	24	A Yes.
25	Q And everybody was in the short term or just	25	Q Was that did you know that before the
	- 20		7 40
	Page 38		Page 40
1	people below that level?	1	July 23 meeting, or was that something and I know
2	A No, everyone was in the short term.	2	it's hard. There's a lot of news lately
3	Q Because you just said that you had a	3	A I was going to say I honestly I can't in my
4	short-term incentive for yourself as well; right?	4	head separate what I've read, what I heard at the board
5	A Yes. It was a significant part of your	5	meeting and what I knew at the time. But I recollect
6	compensation.	6	the \$10 being talked about for quite some time.
7	Q Okay.	7	Q Okay. When you came into JEA in January, you
8	A Or not, depending on how the company	8	became aware, of course, that there was an annual
9	performed.	9	short-term incentive program for employees?
10	Q All right. So when you rolled into JEA and	10	A Yes.
11	this idea was presented to you that and by the way	11	Q Yes?
12	is we do need to make sure that we understand your	12	A Yes.
13	perspective on it.	13	Q I don't know, does that extend up to the
14	This idea was Aaron Zahn's, was it not?	14	executive level?
15	A It was introduced to me by Mr. Zahn so I	15	A Yes.
16	assumed it was his. I don't know that for a fact.	16	Q All right. And did you take a look at that to
17	Q Did you ever come to any understanding through	17	understand it as it related to the decisions you were
18	directive, memo, explanation, or other that this	18	going to have to make, or did it not really factor into
19	long-term incentive push was coming from anybody other	19	what you
20	than Aaron Zahn?	20	A It didn't factor into why I came here.
21	A I didn't see other than what went to the	21	Q Not to why you came here. But once you were
22	board, which I honestly perhaps didn't pay as good of	22	here did you feel the need to at least understand the
23	attention to as I should have, I've never seen anything	23	program here?
24	written about the PUPs. It was all oral.	24	A I do understand the program; it's based on the
25	I never saw I can't tell you how many	25	incentive. We have key performance indicators that we
		L	
			10 (Pages 37 to 40)

10 (Pages 37 to 40)

Page 41 Page 43 1 present to the board every month, and the incentive is 1 So did this effort and energy -- not to pun --2 2 based on the performance of those indicators. not to take -- not to take --3 Q All right. And is JEA's program in line, in 3 Did the effort and energy that was being put 4 4 concept, with what you were familiar with at Duke? into this push to develop this long-term incentive plan 5 Maybe not in terms of --5 strike you as -- how did it strike you as a relative 6 A Yeah, I was going to say. The --6 priority for what you understood you needed to do as the 7 7 Q I mean, the numbers are obviously different. manager of --8 A The dollars are quite different --8 A Of energy. 9 Q Right, of course. 9 Q -- of energy, as a general manager of energy? 10 A -- but the concept is similar. 10 A I put -- I didn't put any effort into it Q All right. Did you take a look at JEA's because I wasn't working on it. So it didn't strike me 11 11 12 short-term incentive program and go, oh, my God, this 12 one way or the other as far as a time commitment. 13 13 is -- you know, we need to make this change, that I -- it was more familiar -- incentivizing 14 14 people on how the company is doing is -- and encouraging change, I know from my experience that we can do X, Y, 15 15 and Z and we can do better and we'd have happier people to be involved -- to be aware of the financial 16 employees? Did that ever happen in your mind? 16 health of a company is something very familiar to me. 17 17 A The short-term incentive does not drive my So I was supportive of it from that perspective, but it 18 18 input or -- and how I look at my business. wasn't drawing any of my energy, because I wasn't 19 19 working on it. Q All right. So what I hear you saying is it's 20 really not your primary concern? 20 Q Okay. Did you -- do you remember a point 21 A Right. My concern is to operationally do 21 where you became aware that the only way an employee 22 well. The fact that that then happens to pay -- the 22 could benefit from the PUP was to buy into it with their 23 short-term incentive is paid on, that is nice and good, 23 money? 24 but that's not what drives me --24 A I was aware of that. 25 Q Okay. Do you --25 Q And when did you become aware of that? Page 42 Page 44 1 1 A -- to try to be reliable. A From the beginning, I believe that was the \$10 2 2 that we -- a PUP would cost \$10, is what I remember. Q But as a manager and as a senior manager, do 3 you view the short-term incentive program to be 3 That was unusual to me. I haven't -- normally 4 4 important to employees in getting them to perform incentives are not something that you buy. And that's 5 5 why I was concerned about -- you know, as a senior 6 6 leader, I would -- I certainly would -- I thought that I A In the scheme of compensation, I just don't 7 7 think it's big enough to alter people's behaviors. would be expected to certainly invest -- and this time 8 8 Q Did you ever become aware -- and when I say I'm talking money -- financially invest in something 9 "ever", because in your case we're only talking about a 9 that is based on how well the company's doing. And I 10 10 year, but let's take the first -- up through June, the was -- I don't know if concerned is the right word, but 11 11

first six months.

Over the course of the six months you're there and you're getting into it, you're growing into comfort, you're running the energy, did you ever develop a view that there needed to be improvements to the short-term incentive program to encourage and -- I hate this word -- to incentivize employees to do better?

A I can't say that I paid a lot of attention to the short-term incentive program. I think what drives employees is salary, pension, overtime.

And I should add since we're -- and our mission. I do think our mission drives people. It's a -- it's a -- you know, it's an honorable mission.

Q I agree. Absolutely. And that is -- that is right, I agree with you 100 percent.

I was certainly interested in how much I was going to have to outlay.

And I -- so I imagine other employees -- I guess I didn't feel that other employees if they -- if when we got all the information and -- I don't know that there was any -- I didn't, in my head, think there would be any obligation for every employee to pay into this if they didn't like the terms. I wasn't sure if that would be the expectation for me or not so --

Q You are correct. At the end of the day there was no obligation for anybody to pay into it, but you did become aware that the only way you could --

A Is to buy into it.

Q -- benefit from it would be if you put your own money --

11 (Pages 41 to 44)

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	Page 45		Page 47
1	A Into it.	1	whether you attended the June board meeting or not?
2	Q into it?	2	A That's the one that discussed the ITN and the
3	A And so there was money so you could lose	3	PUPs?
4	which I said is not familiar to me in a I'm not	4	Q Yes.
5	familiar with incentive programs where you have to buy	5	A I was at that meeting.
6	into them. That was I thought that was unusual.	6	Q All right. But you didn't
7	Q Have you ever heard of anything like it	7	MS. HARRELL: June or July?
8	anywhere in the industry?	8	MR. BASFORD: He meant the July one.
9	A When I first started and I think there was	9	BY MR. POWELL:
10	a tax program there was something called ESOP or	10	Q I'm sorry. The June meeting where the
11	PAYSOP, employee stock purchase plans. That was the	11	scenarios
12	where you could any employee could buy stock at I	12	MS. HARRELL: That's July.
13	don't know if it was before tax dollars or something.	13	MR. POWELL: Okay. Help me in
14	But that's the closest that's what it reminded me of	14	MR. BASFORD: July was voted on, wasn't it and
15	when	15	then
16	Q Employee stock option plan, an ESOP.	16	MR. POWELL: Okay.
17	A An ESOP?	17	MR. BASFORD: I'm just trying to help. I'm
18	Q Right.	18	sorry.
19	A I'm going back 30 years maybe, you know, we	19	MR. POWELL: You're right and it was July that
20	used to that used to be a benefit that you could buy	20	it was all presented and voted on.
21	into.	21	BY MR. POWELL:
22	Q Have you ever heard of any such thing in a	22	Q Were you at the June meeting when the
23	public utility in the United States?	23	strategic forward look for JEA was discussed with the
24	A Well, that that that ESOP is something	24	board?
25	that I that I participated in as a when I first	25	A I believe so.
	Page 46		Dana 40
	1490 10		Page 48
1		1	_
1 2	started in	1 2	Q All right. Do you remember any discussion at
2	started in MR. BASFORD: In a public utility.	2	Q All right. Do you remember any discussion at that meeting of privatization being a possible component
	started in  MR. BASFORD: In a public utility.  Q In a public utility.	1	Q All right. Do you remember any discussion at that meeting of privatization being a possible component of the future path of JEA?
2	started in  MR. BASFORD: In a public utility.  Q In a public utility.  A Oh, in a private utility?	2 3	Q All right. Do you remember any discussion at that meeting of privatization being a possible component of the future path of JEA?  A I didn't when did you say the Ponte Vedra
2 3 4	started in  MR. BASFORD: In a public utility.  Q In a public utility.  A Oh, in a private utility?	2 3 4	Q All right. Do you remember any discussion at that meeting of privatization being a possible component of the future path of JEA?
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Page 49 Page 51 1 1 Q And what was -- okay. Q But the agreement employment offered other 2 2 At that meeting when retention agreements were terms than the retention agreement? 3 3 discussed for the senior leadership --A The employment agreement basically put into 4 4 A Well, they were discussed for all employees, agreement some of the benefits we already received like 5 not just senior leadership. The retention -- the three 5 it -- you know, vacation. It did increase honestly for 6 years job, is that what you're talking about? 6 me my minimum -- I lost vacation time when I came here. 7 7 So it didn't quite get me back, but it upped the minimum Q No. I'm talking about the -- your agreement 8 for a 12-month consulting --8 vacation level for someone coming in, which is something 9 9 I had tried to negotiate originally, and I was told I A My agreement's for 3 months. 10 Q Is yours for 3? 10 could not because it was a city -- you know, the benefits were from the City. 11 A Yes. 11 12 12 Q Okay. There you go. And I think it gave the monthly payment that 13 13 A 12 would have been nicer, but -we get that -- I don't know where that was written prior Q Somebody learn different? 14 to that. So to me it mainly documented things that I 14 15 15 A I didn't know until this last board meeting already was receiving in some form. 16 that Aaron's was for 12. 16 The only thing that was different was that 17 extra consulting, the three months, and to me that is 17 Q It's not just his. Are you aware of that? 18 18 A I'm not aware of that. not -- was not as important as the three years and the 19 Q When that was presented to you, did you --19 retention agreement, which I -- to me -- and that wasn't 20 what was your response to it? 20 just important to me, I mean I had linemen who were 21 A I mean, it was a favorable agreement so I 21 looking for jobs. And I don't know if you've -- you 22 22 know, California, I lost four linemen to California didn't --23 Q It wasn't something you had been seeking 23 recently. 24 24 though, was it? So that retention agreement was important to 25 A The employment agreement -- I have either --25 me, not just for myself but for all employees. Page 50 Page 52 1 1 in the past I've operated either under an employment Q Okay. After the July 23 board meeting, were 2 agreement or I've operated under a policy that has 2 you -- do you recall a time when you became -- when the 3 certain protections if you're terminated or, you know, 3 senior leadership team as a group discussed the PUP and 4 let go due to re -- something for not cause. 4 what it -- what it meant? 5 5 And so it's a very familiar concept to me, and A There really were not a lot -- I don't recall 6 it was a protection that I did not have prior to those 6 being involved with many discussions about the PUP. I'd 7 7 agreements. So I was -- I think I viewed it favorably. say that for most of my peers we were curious, but, 8 8 Q Did you see it as a necessary protection given like, it was never explained in detail. It was always 9 the direction of the discussions you had been involved 9 conceptual. 10 10 in in the spring with respect to long-term planning and I couldn't have told you what the formula was. 11 11 We never discussed how many people got it. The only 12 A So was I concerned that if -- I'm trying to 12 thing I remember being clear was the \$10, and I have in 13 13 my head, though I don't know if I know it from then or I rephrase. 14 So if we sold or recapitalized and a new 14 know it from the papers, but I remember there were going 15 15 leadership -- someone else was running the company, I do to be 10,000 of them, you know, available at \$10 a PUP. 16 have a concern that my job would be at risk, and so 16 And we didn't have a lot of discussions on -- at least 17 17 having protection is important to me if you're asking me in meetings I was in, about the PUP. 18 to work on something that puts my job at risk. 18 Q Okay. Did you misspeak or -- or -- it's 19 BY MS. TEODORESCU: 19 100,000. It was 100,000 units --20 20 Q I'm sorry to interrupt. But wasn't that A Okay. 21 concern addressed by the retention agreement? 21 Q -- at -- did you -- were you aware of that --22 22 A It is -- yes. Q -- it wasn't 10,000? It was provided that 23 And the employment agreement was separate? 23 24 A Well, they in -- I guess in my mind they came 24 25 together, and so I view them together. 25 A 100,000 at \$10?

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Page 53 Page 55 O At \$10. 1 A Yes. 2 A I would have told you 10,000, but that's --2 Q Same question, and assuming that the 3 3 information is known to the CEO, would you have expected Okay. 4 A This is -- I know this is important right now, 4 the CEO to have made the board aware of that potential 5 but I have to -- it's just not something I paid a lot of 5 upside when asking the board to approve the plan? 6 attention to because I'm an engineer at heart. I need 6 A Assuming it was known, I would expect that, 7 to see something on paper and then I trust it. Other 7 yes. 8 than that, it's just interesting. 8 Q Okay. Would you further expect that a CEO 9 Q I appreciate that too. Personally I don't 9 would not propose a plan to a board such as -- a plan 10 like to do all this work on, you know, phones and 10 such as this for approval to a board without knowing computers. I like paper myself. 11 11 what the potential upside return could be in terms of 12 When did you first become aware of the -- what 12 both the benefit to employees, the benefit to senior 13 I call, and I've referred to, as the super high 13 management, and the consequence to the entity in terms 14 potential return on the value of a PUP in the event of a 14 of the payout? 15 recapitalization event? 15 A You said a lot of words. I would expect that 16 A When I read it in the paper. 16 something being presented -- well, when I present to a 17 Q And can you share what your response to that 17 board, I try to make sure that the information is clear 18 was? and that there was -- our upsides are understood. 18 19 A Maybe a little disbelief. I know -- I'm 19 Q And that you know what you're talking about? 2.0 not -- I'm still not clear that all the assumptions that 20 A I certainly try to make sure I know what I'm 21 were made about how many there would be and what they 21 talking about. 22 value -- the upside potential was. I mean, it seems --22 But I will tell you, just to be fair, there 23 I was incredulous, I guess is what I'd say. Because 23 are times where, like, I presented a contract and my 24 that was not -- when we talked about it, it was not 24 knowledge was two questions deep, and I brought my 25 supposed to be a windfall. 25 expert who worked for me with me so that if the Page 54 Page 56 1 1 And any time -- any plan that I've ever questions got further than I understood, that the 2 participated on has a cap. And so I guess I assumed in 2 board -- which they did in the case of the contract that 3 my head that when I saw details of this, it would be 3 I'm thinking about -- that they could be answered 4 like every other plan where you could get zero to 4 accurately. 5 5 200 percent. And I've gotten zero in my career. I've Q Okay. Well, in the case of this plan and this never received 200 percent. 6 6 presentation to this board in July, I believe the CEO 7 7 So, you know -- so I don't know if -- since was there, I believe the CFO was there, and I believe 8 8 the plan was never rolled out and I never saw it, I the CAO was there. 9 don't know if that's a true characterization of the plan 9 Could there have been anybody else there who 10 would have had the information that needed to be shared or not. If it is, it's -- I'd be incredulous, would be 10 11 the right word. 11 with the board other than those three people? 12 12 Q All right. For the sake of our discussion, Let me make sure --13 13 MR. BASFORD: Can I help here, Steve? I'm going to ask you to assume that that's a true and 14 accurate and correct characterization of the potential 14 MR. POWELL: I'd rather not. 15 15 of this plan. MR. BASFORD: Okay. 16 A Okay. 16 MR. POWELL: Not to be rude --17 Okay? 17 THE WITNESS: The compensation consultant 18 18 As a -- as a senior manager in this agency and could have provided information that perhaps they 19 as a former senior manager in a private corporation, 19 would have --20 20 BY MR. POWELL: understanding the roles and responsibilities of your 21 level of seniority, would you have expected that any 21 Q Well -- but the compensation consultant would 22 only be there at the invitation of the CEO; right? plans such as this that was presented to a board of 22 23 directors for approval by its CEO would be understood by 23 A Yes --24 the CEO and all of its ramifications when it was offered 24 Or the --25 for approval? 25 A -- or --

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Page 57 Page 59 Q -- CFO? 1 1 Q Did you ever observe him verbally abuse any 2 2 A Right. JEA members? 3 Q Or the CFO? 3 A I'd say there was once. I don't know that 4 I don't --4 verbally abuse -- but we had a leadership meeting where 5 Q Okay. 5 somebody stepped out to take a call and -- well, I 6 A I don't know that. 6 assume that's why he stepped out. And Mr. Zahn publicly 7 7 Q I don't mean to belabor the point. called him out on leaving the meeting, and I thought 8 8 that was uncalled for. That's the only time I've heard 9 9 Q But I think you understand my questions and I Mr. Zahn be anything but respectful to employees or 10 think I've gotten and I appreciate your candid responses 10 anyone else. 11 11 Q And no one that would have logically reported 12 Did you ever have -- we're going to move off 12 incidents to you reported any incidents along those 13 topic from the PUP and the plan. 13 lines regarding Mr. Zahn? 14 I guess it was a bit of an eyeopener to walk 14 A No. 15 into the world of public records and Sunshine when you 15 BY MS. HARRELL: 16 came in; right? 16 Q Who was the employee -- or who was the person 17 A Yes, it was. 17 who stepped out? 18 Q Okay. I assume that along the way you -- the 18 A I don't remember his name. 19 public records operation at JEA reached out to you on 19 Q Do you remember his title or role or ... 2.0 occasion to provide them with records that had been 2.0 A I believe there was a thought that he was an 21 requested through their portals or their call-in number 21 employee who was running one of the Twitter or Facebook 22 or whatever? 22 accounts that don't have -- you know, they don't put 23 A Actually, until today I have never been asked 23 their real name to. And I asked afterwards, because it 24 for it, because all my things -- emails and everything 24 was so striking to me that he called him out. 25 is on the server and they're gotten without my needing 25 I said, why -- you know, why do you think Page 58 Page 60 1 1 to participate in that. Aaron did that? And that was, you know, somebody -- I 2 Q Well, congratulations to you. 2 don't know if it's accurate or not -- said that that --3 Did you have a staff person that was 3 that was an employee who was suspected of running, you 4 responsible for providing records in response to public 4 know, one of these Twitter sites that was very 5 records requests that had to do with the energy -- with 5 unflattering, but didn't have a real person's name 6 your domain? 6 associated with it. 7 7 A Ted Hobson, my peer, coordinates that along Q Do you remember when that meeting took place? 8 8 with I think -- I don't know who in information A It was one of the ones we had at the -- we had 9 technology helps do the searches. I just don't recall, 9 monthly meetings at the library. 10 due to public records requests, having to reach into my 10 I guess when you say meetings, we do have 11 organization. I think most of the information is 11 leadership meetings every month at the library where all 12 12 senior -- you know, all leader -- all appointed people there --13 13 Q Well, good for you. are there and the union employees. 14 So you've never had issues with dealing with 14 I don't know. It may have been four months public records requests and responses? 15 15 ago or so. I don't remember the exact one. A Not that I'm aware of. 16 16 Q Do you remember what Mr. Zahn said to him? 17 Q Ever any conversations with Mr. Zahn about the 17 A No. I just thought it was funny that he said processes to be followed at JEA? 18 18 anything at all, because in our business stepping out to 19 A No. 19 take a call -- you know, we are 24/7 business and just 20 20 Q Okay. Was there ever the occasion that you, because we're having a meeting, doesn't mean an outage 21 in an engagement with Mr. Zahn, were subjected by him to 21 doesn't happen or whatever. So it's not unusual for 22 verbal abuse toward -- directed toward you? 22 people to step out of meetings. 23 A By Mr. Zahn? 23 So that's -- that's why it struck me funny. I 2.4 24 Q Yes. wouldn't say it was abusive. I just -- I would have 25 A Not at all. 25 said it was rude, maybe would be a better term.

15 (Pages 57 to 60)

	Page 61		Page 63
1	Q Did you know I'm sorry.	1	them but normally they're posted late, and I just I
2	A Other than that, he was always very respectful	2	see them at the board for you know, for the first
3	to me, and I think he appreciated my	3	time.
4	Q Did you ever	4	Q That's stuff that you had been working on?
5	A technical knowledge.	5	A The McKinsey documents
6	Q Did you ever interact with his executive	6	Q The McKinsey documents.
7	assistant Melissa Charleroy?	7	A that was the strategy that we'd been
8	A The only time I met her was the day I	8	working on. The compensation, I didn't see that at all.
9	interviewed. And even then for a very she walked	9	Q Right.
10	me you know, she escorted me from his office to a	10	Was the McKinsey document, the one with
11	different office.	11	Scenario 1
12	Q All right. So your offices must have been	12	A Scenario 2
13	some distance apart on the 16th floor	13	Q with the Status Quo
14	A I wasn't an employee at the time. I was	14	A Right.
15	interviewing.	15	Q Scenario 2, the traditional response
16	Q No, but ultimately over the period of time	16	A Right.
17	that you were	17	Q and the Scenario 3
18	A Well, she was I don't know when she was	18	A Yes.
19	she left very shortly after I came.	19	Q was the co-op, ITN, all that other stuff.
20	Q I'm sorry. I stand corrected. She did leave	20	A And we spent a lot of time on those documents,
21	shortly	21	yes.
22	A I mean, she I don't even think she was	22	Q What was your role if you can just give me
23	there when I was hired on.	23	a brief overall. What was your role in preparing those
24	Q I stand corrected. Looking at my notes you're	24	documents?
25	absolutely correct. You would have met her coming in,	25	A They were it was to ensure that the energy
	Page 62		Page 64
			rage 04
1		1	_
1 2	but she was gone by the time you got there.  A I believe that's right.	1 2	business was accurately reflected or where I had
	but she was gone by the time you got there.		_
2	but she was gone by the time you got there.  A I believe that's right.	2	business was accurately reflected or where I had concerns, you know, that I would express them, and
2	but she was gone by the time you got there.  A I believe that's right.  Q Were you at the July 23rd board meeting where	2	business was accurately reflected or where I had concerns, you know, that I would express them, and sometimes my concerns were listened to and sometimes
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16 (Pages 61 to 64)

Page 65 really scrutinizing them, and we were able to find quite 1 the responsibility of Steve McInall. 2 a bit of times where we were being charged incorrectly Q I believe I speak correctly when I say that or double charged or -- you know, where we were able to 3 4 find -- we found, I think, over a million and a half dollar just scrutinizing, you know, having the time by 5 6 scrutinizing the contractor oversight. 7 Q Great. 8 So when you expressed a concern and you felt the whole. 9 that it was listened to, did those corrections make it into the final product that was presented to the board 10 if you know? 11 A I think they were, but even after that 12 13 meeting, we continued to evolve them, and the final strategy report, I literally got it a week and a half 14 15 ago I think or something. So, you know, it wasn't -- they're out --16 17 they're totally out of it now, McKinsey, and now it's our report, and so it wasn't until that final 18 O Yes. 19 document -- like I said, it continued to evolve. 20 But I think most of what -- again, most of the financial cost-cutting type things were listened to. 21 Some of the strategic, again, like solar adoption, EV 22 adoption, those things, some of them I think are 23 aggressive, but they're -- you know, they stayed in the 24 25 but what I'm not seeing is load growth. Page 66

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that plan projects increases over the next five years. A In load or revenue? Q Well, let me just -- let me rephrase that. It's my understanding that that plan is a positive forecast over the five-year period for JEA on A I can't really comment on it. Q Would that surprise you? A Tell me -- tell me again the plan that you're talking about. Q Every March, I believe --A Right. Q -- you're required to file a rolling ten-year site plan with the PSC. A That talks about our generation? A So does it surprise me it's positive? No, because if you're -- you put into your plan what you need to make your -- your utility stable, to meet your load. So it should -- if it's not positive, we're not doing the right things to prepare our utility for the future. There is load -- there is people growth, so --

BY MR. POWELL:

Q Do you know offhand whether the final McKinsey -- what the final McKinsey report projects for the five-year future of JEA?

A What it projects.

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Q In terms of revenues over the five-year --

A I mean, I have the report --

Q -- timeline.

A I couldn't tell you that off the top of my head, but the -- I couldn't tell you the numbers, but the concept -- or the -- you know, what we're seeing and what it shows is that in -- that they're declining, you know, which is what we're seeing. We're seeing a decline in revenues.

Q Is it a precipitous decline?

A Right now we're kind of level-ish, so no. But with new technologies and as solar gets cheap and batteries get better, it certainly could be.

Q Did you have a role in the filing of the ten-year site plan with the PSC in March?

A No. That is -- well, did I have a role?

The responsibility for that is one of my peers who is the vice president of planning. Would I -- do I see it in advance? I may have seen it in advance, but that is not -- both water and energy planning is under

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So Nocatee is a new development, and there's tons of people there and I now need to build a transmission line to there and a substation there, so there's growth. But there's energy efficiency so that even with all those people being added, I'm not seeing a lot of growth in, you know, our overall demand.

Like, every time someone switches out a light bulb and puts in, you know -- or gets a new appliance, their load goes down. So even with all those people being added, I can't imagine it has a very positive projection of load growth. But if you tell me it has a people growth, I'd agree with that.

Q I may come back to you offline for some discussions along those lines if you don't mind.

A Okay. Like I say, honestly -- because Steve McInall is the right person to have that discussion with, but -- because I -- he's the -- that's whose group, I believe, prepares that report.

Q Well, I appreciate you sending me in his direction because we will be visiting with him. BY MS. HARRELL:

Q Did you ever receive an assignment from Julio Romero as part of strategic planning?

A Yes.

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Q What was that?

17 (Pages 65 to 68)

Page 71 Page 69 1 A Well, that's where we would get the -- he was 1 A No. 2 2 BY MS. HARRELL: initially responsible for the strategic planning 3 process. So that's where we would get to provide -- you 3 Q You said when we were talking about no regrets 4 4 know, here's a draft, provide input, meet with McKinsey, and regrettables, was a term, I think, we just coined 5 come up with cost reductions. Most of that was being 5 today --6 directed by Julio. 6 A Yeah. I was going to say. I don't think I 7 7 Q Did you ever get the feeling that he was coined that term, but ... 8 passing off all the work to you on that? 8 Q When I say "we", I mean Steve. 9 9 A I would certainly hope -- I would prefer You said there were other things that you 10 someone let me make the assumptions and figure out the 10 would not have chosen to do. What were those things? 11 cost cutting for energy than having someone else do it, 11 A Well, for example, there's an outsourcing 12 because -- this goes back to whether it's an internal 12 that's part of it that I put in that under a normal 13 person or external person. When the lights go out, I'm 13 scenario I might do. There are some jobs that are being 14 the person responsible, not Julio and not --14 paid very high compared to market. 15 Q Well --15 But as we were in the middle of an ITN and 16 A -- someone else. 16 there were these retention agreements and, you know, now 17 Q And you've got it. I mean, you've got a 17 is not -- I just don't think it's -- maybe ethical's not 18 really impressive background. I mean, you've got the 18 the right time [sic]. But now's not -- you know, in the 19 engineering degree and then the finance degree. I mean 19 middle of this is not the time to outsource someone. 20 that's -- you know this stuff; right? 20 I didn't think that would have been right or 21 A Well, I hope that I know my business. 21 ethical. So there are good ideas in there that now it's 22 O Yeah. 22 just not the time for. A I'm always learning things, but thank you. 23 23 Q And did you express --24 Q So would it be correct to say that 2.4 A Well, now may be the time for it, but prior to 25 Julio Romero resourced work product to you instead of 25 Tuesday would have -- was not the time for it. Page 70 Page 72 1 1 doing it himself? Q Did you express those concerns to --2 A Well, I don't think his job -- my 2 A Absolutely. 3 understanding of his job was not that he'd do it 3 Q To whom? 4 4 A To the whole -- I mean we spoke about it at himself. He was leading the effort. It was up to him 5 5 to coordinate with all his peers so that we all provided our strategic meeting. And to Mr. Zahn directly. 6 input in our areas of expertise. 6 Q How did he respond to you? 7 7 Q Okay. A I was -- and probably to -- I was going to say 8 A I --8 probably more often to Ms. Dykes because she was my 9 BY MR. POWELL: 9 boss. I was under no pressure to execute those things 10 10 Q When you learned he was terminated, were you at this time. So it was well -- and I don't think I was 11 11 the only one in that circumstance, that there were 12 12 things that just at the point where we were didn't make A I was surprised but not shocked. 13 Q Why not shocked? 13 14 A Because I couldn't figure out, other than --14 BY MS. TEODORESCU: 15 15 he wasn't doing the role that I -- I had in mind that I Q Earlier you mentioned that once you heard the 16 thought of when I thought of that role. And I'm not 16 PUP units were \$10 apiece, that worried you. You were 17 17 sure that he thought he was doing the role. I just worried about how much you would be expected to buy. 18 18 Can you explain that a little more? didn't see him functioning in the role that I had 19 19 conceptualized. Of course, it wasn't my role to A Well, I knew it was supposed to be a voluntary 20 20 conceptualize, but, you know -program, but as a senior leader in the company, when you 21 Q But do you think he thought he was doing the 21 roll out a program that's based on the company doing 22 22 job he was supposed to be doing? well, I would expect that there would be an expectation 23 A I have no idea. 23 of me to purchase all that I could, because otherwise, Q You never had a -- you never got involved in 24 24 it would appear that I don't have faith in the 25 that discussion with him? 25 performance of the company.

18 (Pages 69 to 72)

Page 75 Page 73 1 And I was -- I don't know if worried is the 1 day-to-day operational. It's more around how the 2 2 right term, but I was certainly curious. I just moved company's doing. And so I think getting people with a 3 here. I bought a new house. I wanted to know how much, 3 mindset of how the company's doing and being interested 4 4 you know, would be expected of -- to be -- for me to in the financial aspects of the company is of interest. outlay. 5 5 And, in fact, at some of our generating 6 Q And you thought at the time that there was 6 systems, we -- particularly at Northside, we -- the 7 10.000 --7 plant manager there has started to include financial 8 8 A I did. data in his monthly presentations and people are very 9 9 Q -- units? interested in that. 10 10 So, you know, we have a lot of very Q So how many people in the senior leadership financially savvy employees. And I -- so I think there 11 11 team? 12? 14? 12 12 is -- they do incent people, but what I meant was I 13 A It was offered to 2,000 employees. 13 don't think the money is necessarily what incents 14 Q Right. So you wouldn't be expected to buy all 14 people. I think it's the what you choose to focus on 15 15 10,000 -that incents people. 16 A No. 16 Does that make sense? 17 17 Q Yes. Thank you. Q Yourself? 18 Was \$10 an amount that would worry you at --18 BY MR. POWELL: 19 at what point in time, times how many units would it be 19 Q This is -- this is going to seem an unfair and a concern? Because 10 times 10 units wouldn't be a 2.0 20 large question, but given our assignment, as a member of 21 financial concern: correct? 21 the senior leadership team, I would ask you if you have 22 A No. I was concerned -- well, I didn't know 22 anything, as you sit here reflecting on Mr. Zahn's 23 that I ever got that far. I just wanted to -- I'm a 23 tenure, that you would want to share with the board 24 planner. I budget things, and, you know, when I have an 24 through us, through this vehicle, as grounds that the 25 outlay, I just want to know it. 25 board should consider or take into account in Page 74 Page 76 1 1 So I can't say that I had a number in my head considering whether to terminate Mr. Zahn for cause. 2 that -- you're right, \$100 would not have bothered me, 2 And his cause -- the cause in this sense is 3 but -- but I just wanted to know what that was and --3 fairly described as either willful misconduct, gross 4 BY MR. POWELL: 4 negligence or misuse of funds or fraud of any form. 5 5 Q Were you ever aware that it was on a track, Are you aware of any actions by Mr. Zahn in 6 that it was going to roll out and employees would have 6 those categories that you either observed or heard that 7 7 to commit before the end of the calendar year? we haven't asked you about that you would like to share 8 8 with the board? 9 BY MS. TEODORESCU: 9 A I'm not aware of any. 10 10 Q Do you think an LTI would affect people's O Okay. behavior? Earlier on you said that a short-term 11 MR. NINS: I do have a disclosure to go over 11 12 12 incentive program wouldn't affect people's behavior. Do before we discontinue the interview. 13 you think a long-term one would affect? 13 Do you have anything else to offer about what 14 A I think the -- I'm talking about -- when I say 14 has been discussed today? 15 wouldn't, financially. I don't think they're big enough 15 THE WITNESS: No. 16 to incent people's behaviors. But from a business 16 MR. NINS: Okay. As this is an ongoing, 17 perspective, I do think they incent people. 17 Office of General Counsel investigation, you're 18 18 being advised not to discuss this case with others. So from a -- short term is around your 19 operational metrics and I do think that if -- you know, 19 Can you agree to that, ma'am? 20 THE WITNESS: When you say with others, who -the expression what gets measured, gets done. So I do 20 21 think what metrics you choose to be in a program 21 for example, I have an attorney. 22 2.2 MR. NINS: Okay. Yeah, that's perfectly fine. absolutely changes people's behaviors just because 23 that's what you're being measured on. And people take 23 MR. BASFORD: And I've explained to her that I 24 pride in their work and you want to do well. 24 have -- due to confidentiality --25 Long term was more -- less around the 25 MR. NINS: Okay.

19 (Pages 73 to 76)

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1	MR. BASFORD: that I think it extends to	
2	you also.	
3	MR. NINS: Yeah. We're speaking of other	
4	employees, et cetera.	
5	THE WITNESS: That's fine.	
6	MR. NINS: At this point the interview has now	
7	concluded. We do appreciate both of you coming in	
8	today and meeting with us.	
9	(Sworn statement concluded at 2:43 p.m.)	
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1	CERTIFICATE OF REPORTER	
2	CERTIFICATE OF REFORTER	
3		
4	STATE OF FLORIDA	
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7		
8	I, HEATHER M. THOMAS, Court Reporter and	
9	Notary Public, State of Florida, was authorized to	
10	and did stenographically report the foregoing	
11	proceedings; and that the transcript, pages 4	
12	through 78, is a true and accurate record of my	
13	stenographic notes.	
14	I further certify that I am not a	
15	relative, or employee, or attorney, or counsel of	
16 17	any of the parties' attorney or counsel connected	
18	with the action, nor am I financially interested in this action.	
18	uns acuon.	
20	DATED this 1st day of January, 2020.	
21	DATED this 1st day of January, 2020.	
22	I Man of Shared The State of th	
	HEATHER M. THOMAS	
23	COURT REPORTER	
24	-	
25		

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